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195 48-50 **File No.** 9609/36

B CLASS. P.W. **DEPARTMENT**

W **BRANCH** (I)

Subject:— Amenities
Govt Residences
Provision of

B[K] 1950

V

File No. 9609/36

Ltd. Book Slip 24 A W-137 (I)

G.R., G. D., No. 2408, dated 22-6-22.]

Correspondence

DOCKET SHEET

Subject :—

File No. 9609/36

P. W. DEPT.

W BRANCH. (I)

References :—

separated from main file 13 (2)

Date.	To whom sent.	Notes and instructions.

Letter..

IMMEDIATE.
No.9609/36-W

Public Works Department,
Bombay Castle, 13th June 1948.

To

The Superintending Engineers of Circles,

The Public Health Engineer to Government,

The Electrical Commissioner with the Government of Bombay.

Subject :- Provision of amenities in Government residences.

.....

Extract paragraph 397 of the Report of the Administrative Enquiry Committee, 1948, is herewith forwarded with a request that you will please offer your suggestions on the question of provision of amentities in Government residences such as supply of piped water where this amenity is lacking and also provision of septic tank where there is no drainage system.

2. It should also be stated what articles of furniture should be provided in each residence to relieve an officer of the necessity of taking heavy furniture on transfer.

3. The total cost involved in providing each of the above amenities should also be reported.

4. The requisite report should be submitted so as to reach Government not latter than the 1st August 1948.

By order of the Governor of Bombay.

Sd/-

for Secretary to the Government of Bombay,
Public Works Department..

D.A.— Extract para.

Copies to the Executive Engineers of Divisions.

Extract paragraph 397 of the report of Administrative Enquiry Committee, 1948.

.....

"397. To make service in the districts more attractive and lessen the desire among district officers for a posting in Bombay, we think that some amenities could be provided in official residences throughout the Province Such amenties would include a piped water supply where this is lacking, to be followed by modern sanitation with a septic tank if there is no drainage system. The question of providing official residences with basic articles of furniture has often been considered but the proposal has been rejected on the score of cost and also on account of various difficulties in regard to maintenance of the furniture and the objections of officers who already possess furniture of their own and would be unwilling to pay hire for Government furniture which they do not require. These objections could no doubt, be overcome and we suggest that the question be examined once more. It would be a great convenience to officers on transfer to be relieved of the necessity of taking heavy furniture with them, and this would to some extent meet the complaint that allowances on transfer are inadequate."

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True Extract.

Sd/-

(V.G.Phatak),

Junior Assistant, Issue Section,

Public Works Department , Bombay.

L E T T E R.

From

The Superintending Engineer,
Southern Circle.

To

The Chief Engineer and
Secretary to Government.
Public Works Department,
BOMBAY.

No.D.M.13. Public Works Department,
Belgaum, 9th Sept.. 1948.

Subject : Provision of amenities in Government residences..

Reference :- Government (P.W.D.)letter No.9609/36 W, dated the 13th July 1948.

Recommendations of the Administrative Enquiry Committee refer to three amenities, to render service in mofussil more attractive than what it is.. They are

a) Piped water supply..

b) Flush System and Water borne Sanitation.

c) Standard and basic furniture.

2. Before dealing with each of the amenities, I would like to record that the present times appear to be most inopportune, both from the view of cost and from the view of Public reaction to the Provision of such amenities on a province wide scale and limited to District Officers. Most District towns are crammed and short of living accommodation because of expansion of urban activities , starting of new colleges, new offices and entertainments.. Such towns which have been luckily spared from the Pakistan refugee problem are now having their share of the Hyderabad refugees. However little it may cost , provision of amenities in District Officers Bungalows on a provisnce wide scale may be deferred till happier times, but a modest start should be made in keeping with the spirit of the recommendations first in such District Head quarters known to be the least popular, example Karwar.

3. Even with such a limited start, I would not

advocate starting amenity (c) (i.e.Furniture) for some years.. I have seen at Poona the furniture made in the Jails for the Honourable Ministers.. The wood is so unseasoned that planks have cracked or joints are gaping to a disgusting degree. It would be a bad legacy for all times to do furniute at the present times, unless Government is prepared to pay for - - seasoned wood at such extortionate prices as John Roberts & Co. or Kamdar Ltd. would demand, or to pay for spray enamel painted steel furniture from Godrej or Allwyns etc. I have not therefore made out any standard list of furniture, for the barest minimum may cost Rs. 2,000/- per Bungalow on an austerity scale..

4. By such process of elimination I suggest taking up first piped water supply. Most District towns have this facility and where Municipal piped supply os not there, local arrangements are there for each bungalow to have a piped supply from a well in the compound. Even so, there are a few exceptions such as -

Kanara District

(i) Collector's Bungalow at Karwar..

(ii) District Judge's Bungalow at Karwar.

(iii) Executive Engineer's Bungalow at Karwar.

(iv) District Superintendent of Police 's Bungalow at Karwar.

(v) Divisional Forest Officer's Bungalow at Karwar..

Belgaum District.

(i) Conservator of Forests' Bungalow at Belgaum. (Leased Bungalow)

Ratnagiri District.

(i) Bungalow for the Superintendent of Excise.

At Karwar and Ratnagiri small electric pumps will be needed considering the heights th-ough which water is to be pumped. The Executive Engineers roughly estimate the above exeeptions to cost about Rs. 15,000/- Utmost economy can be observed by preparing the schemes, indenting and - .

obtaining the materials such as piping, pumps etc, at controlled rates and doing erection only either through contractor or departmentally.

5. Second in priority is water borne sanitation. two seated flush latrine with septic tank for the residents of the Bungalow and another two seated latrine and septic tank for the servants are necessary. Segregated latrines already exist for servants and conversion of these into flush system with a septic tank closeby is possible. Flushing from syphonic action by pulling a chain is apt to be a ordered to throw in a tumbler full of water before use and at least a gallon of water after use with same force to flush away the dirt..

6. In Bungalows it has to be worked out in each case, where providing seats in the bath rooms will be economical or a segregated latrine, In no district head-quarters in this Circle is this amenity provided and District Officers Bungalows which number 30 in all would need -- Rs. 45,000/- at least if done on an austerity specifications and obtaining all closets from the ~~whole~~ wholesalers at Bombay at concessionate prices as in Indian Stores Department.

7. With the reduction in scales of pay, even the existing Bungalows have economic rents in excess of 10% of th amoluments of the officerswho will occupy them.. Those to be built though less commodious, will cost very much more, If amenities are to be provided, they will have to be - charged for particularly the furniture.. The septic tank ~~water~~ latrines may be assessed at Rs. 5 to 10/- P.M. extra and the water supply should be within the economic rent or 10% of occupants pay but not extra.

Sd/-

9.9.48.

Superintending Engineer S.C..

9609/36/51438
P. W. Deptt.

W.Br.

Para.. 397 of the report of the Administrative Enquiry Committee. 1948, aims at making the service in the Dists.. more attractive and in lessening the desire among the Dist.. officers for a posting in Bombay.To achieve achieve this purpose the committee has recomnended certain amenities such as pipe water supply where this is lacking provision of modern sanitation with a septic tank, if there is no drainage system and a standard scale of furniture to be provided to Government residences in the Dists.

2. In order to get a fair indea as to the expendre. that will have to be incurred in providing such amenties in Govt. residences in the Dists.. reports were called for from P.W.D.. officers with a request to give total cost involved in providing each of the amenity mentioned above..

3. From the reports received, it will be seen that all the S.Es. are unanimous on the point of providing amenities to Govt.. residences in the Dists, The S.Es. S.I.C.. E.C.. and S.C. have suggested that the question of providing amenities may be differed till happier times, and till all the officers are accommodated in Govt.. bungalows. The reports received are not complete.. Only S.Es. N.C.. D.I.C. and B.C. have given the tatal costs of each amenity as required, Also it will be seen that the costs of amenities such as piped water supply, septic tanks and furniture, etc., per bungalow as reported by the E.Es.. vary too much as shown below.:-

(a) Furniture.. The Cost of standard scale of furniture to be provided in a bungalow in the Dist. for class I officer as reported by the P.H.E.. to Govt. and S.E.B.C.. is Rs. 4,000 while S.E.,N.C., has reported the cost at Rs. 6,600.Other S.Es. have, however, reported it near about Rs. 2,500 From this it would therefore, seem that Rs.. 3,000 would be a fair estimate allowing for modification in the requirements to arrive at a standard and for

variation in prices, On the same basis the cost of furnishing the residence of class II officer may be fixed at Rs.. 2,000

b) Sanitary arrangement with a flushing tank and a septic tank. The cost of providing this amenity to Govt.. residences as reported by the P.H.E.to Govt. is as high as Rs.5,000 while that reported by the S.E., D.I.C., is too low as Rs. 500 The other S.Es. have reported the cost ranging from Rs. 1,500 to Rs.. 2,ooo if approved it may be fixex at Rs. 2,000 per bungalow.

c) Piped Water Supply.. As regards piped water supply, is concerned the S.Es. C.C.,S.C. and E.C.have stated that this amenity is made available everywhere where ever there is a town water supply system or local arrangements are made to have piped supply from a well in the compound of the Bungalow, The S.E., D.. D.I.C. state-s that almost all the bungalows falling within that circle have got piped water supply. The P.H.E.. to Govt. has, however, reported that the cost of providing a small plant with an overhead tank with necy. pipes, etc., for each bungalow would be Rs.. 4000 The other officers have however, reported it between Rs. 1,500 The other officers have however, reported it between Rs. 1,600 to Rs. 2,500, The cost reported by the P.H.E.. to Govt.. appears to be too high to be adopted.. The fair estimate for this amenity may be Rs. 2,000.

d) Electric Installations.. The El.Commr. with the Govt. of Bombay has also suggested to provide electric installation to Govt. Bungalows.. The S.E.,D.I.C. has however, stated that this is not possible at present and until such time , the power is made available near about the locality. However, for the purpose of estimation of the total cost that will be required to provide this amenity, we may accept the cost of Rs. 1,500 as suggested by the El.Commr. with the Govt. of Bombay.

4 If the above proposals are accepted then the cost of providing the amenities as recommended by the Administrative Enguiry Committee, per bungalow in the Dists. will be as follows.:-

	Rs.
(i) Furniture - class I officer.	3,000
Class II	2,000
(ii) Sany. arrangement with flushing tank and a Septic tank.	2,000
(iii) Piped Water Supply.	2,000
(iv) Electric installation.	1,500

Based on the above rates, a rough estimate of the cost for all the Govt. residentes now existing will be as shown in the accompanying statement. However, while preparing the Statement the leased residences are not taken into consideration. From the statement it will be clear that the total cost for each amenity will be as shown below :-

(i)	Furniture.	8,89,000
(ii)	Septic Tanks.	6,22,000
(iii)	Piped water supply.	6,22,000
(iv)	Electric installation.	4,66,500
	Total	25,49,500

Hence the total expenditure that will have to be incurred in providing the above amentities in Govt. residences will be Rs.25.5 Lakhs approximately. The recommendations in respect of para.397 of the report of the administrative Enquiry Committee were accepted in the meeting of the Secys. held on 4.8.48.

5. The papers may now be refd. u.o. to the F.D. before submission to H.M.,P.W.D.

Thro D.E.(B)

Regarding the rough cost of providing the various amenities it may be stated as follows.:

i) Furniture:- The local officers have not worked to any standard uniform scale. Prices of the dame article also naturally vary from place to place.

2) Water supply & septic tanks etc:- The cost of this will naturally vary from place to place, depending upon the topography of the place, local factors like lead and availability of materials and labour etc.

The figures given in para. (4) above, appear reasonable as representing the average cost for a bungalow in

in the district and may be approved.

Id/-

Secy.(R. B.)

U.O.R. to F.D. dated 19.-10-48.

To make the service in the Districts more attractive the A.E.C.. has recommended certain amenities such as water supply, etc. to be provided to Government residences in the Districts.. To get the fair idea as to the expenditure P.W.D. had invited reports from his Distt officers.. All the S.Es. agree in providing amenities to Govt.. residences, The total estimated cost as worked out by the P.W.D.. is Rs.. 25 lakhs approximately.. The recommendation of the A.E.C.. was accepted in the meetings of the Secys.. held on 4 th August 1948.. The following remarks are offered on each item..

2. (i)Furniture.: The P.W.D.. has not proposed a standard scale of furniture for Govt. residence of classI officers. The P.W.D.estimates the cost of furnishing the bungalows of Class I officers at Rs. 3,000/- per bungalow and for class II officers at Rs.2,000/- per bungalow .. Unless the standard scale of furniture is laid down, it is difficult to scrurinise the estimated cost of this account. The P.W.D.may, therefore be requested to propose a standard list of furniture in the first instance..

3. As regards(ii) sanitary arrangements like flushing tank and a septic tank an expenditure of Rs. 2,000/- per bungalow is estimated.. P.W.D.. states that the cost on this account will varyxx from place to place depending upon the tapography of the place, local factors like lead and availability of materials and labour. The proposal may be agreed to administratively at this stage and that Deptt.. may be requested to submit each case separately for approval after working out approximate cost. It is not desirable to be guided by the proposed estimate of Rs. 6,22,000/- on this account as the estimated average expenditure

of .....

of Rs.. 2,000/- per bungalow will presumably vary considerably when final cost in each case is worked out separately..

4. As regards (iii) piped water supply. P.W.D. states that this amenity is made available everywhere where there is a town water supply system or local arrangements are made to have piped sppply from the well in the compound of the bungalow. The need for providing a small plant with an overhead tank with necessary pipes for each bungalow is therefore not obvious. The estimated expenditure on this account is Rs. 6,22,000/- However, as stated in forgoing Para.. 3 this also is a very rough estimate likely to vary considerably from the final expenditure due to local factors peculiar to each bungalow and to each district. The need for such pipe lines is not justified in view of the exhorbitant cost of the proposal and in view of the arrangements already made in each bungalow, the P.W.D. may, therefore, be requested drop the proposal.

This will be required from place where there is Municipal water supply.

Id/-

(iv) Electric installation : The A.C.D.I.O.. has already stated that the proposal is not feasible unless power is made available near about each locality. It is therefore not possible to state on what basis the cost of Rs.1,500/- per bungalow is estimated by the El.Commn. and accepted by P.W.D.F.D.may, however, agree to the proposal in principle Electric installations may be provided at such bungalows where power is available near each bungalow. TheP.W.D. may be requested to submit estimates of expenditure in each case later..

5. The expenditure is of non-development character and holds an extremely low priority the proposals will therefore have to be put up to the Committee appointed in G.R.No. 5858/33 D. dated the 27-10-48 in due course for recruiting ..

Id/- Id/-

Please keep. in await for being put up to the Priorities Committee.

Id/-

F.D. In its meeting today the Expre-Priorities. Committee decided there this item should be postponed to a budget ~~higher~~ not earlier than 1950-51.

Id/-

u.o.r. to Public Works Department 18/11/48.

9609/36/64286

W.Br..

In view of the secy.. F.D.'s remarks no action is necy in the matter at this stage..

Id/.

(Show to AR II)

Id/-

9009/36/64286

W.Br.. Public Works Department,

In view of the final decision reached in con. with para 397 of the A.E.C.'s Report, no action is necy. on these papers. Copies of the P. & S.D. Memo. dated the 16/10/49 of its accompt (file S-8/1/69658) may be kept on this file before it is recorded.

Id/-

Id/-

On a point of information pl. be have a list of Dist. Hd. indicating each, if electricity / piped ~~water~~ water supply / modern sanitation is available or not.

Id/—

.....

~~157x~~ 9609/36
64286.

Item 2. Recommendations contained in paragraph 397 of the A.E.C's Report.

It was decided that the recommendations contained in paragraph 397 of the A.E.C's report should not be accepted.

.....

Below extract from the decisions of Government reached at a meeting of the Council of Ministers held

at 11 A.M. on the 13th October 1949 at the Council Hall, Poona.

Secret. Policical and Sercices Department,

Council Hall, Poona.

16/10/49.

forwarded with compliments to :

The Secretary to Government,

P.W.D.(R.B)

in accordance with Instruction 10(3) of the Rules of Business.

Secretary to the

Council of Ministers.

9609/36/64286
P. W. D.

W.Br.

Resubmitted.

2. Copies of the P. & S.D. Memo dated the 16/10/49 & its accompt have been arranged within .

3. In his note dated the 1-11-49 prepage, the Secy. presumably refers to the List of District & Inspection Bungalows and the Rules for their occupation etc. indicating the head quarters and detailed information re.amenities provided against each of the Bungalows. This publication is under print at present.

4. From the " list of Bungalows etc. available today, it will be seen that many of the important bungalows are not provided with electricity piped water supply or modern sanitation and hence the proposal to accept the recommondenation made in para 397 of the A.C C's report. It has now been decided not to accept these recommendations.

Id/-

.....

Margin offices has not understood what I want I want a tabular statement in the following form re. residences of Government offices (& nor dist or Insp^r Bungalows) or head quarters of District:-

S.No.	District	Head quarters.	amenments available in residences District office (i.e. con D.J. to S.E. Engineer D.S.				Remarks
			El.ligts	Piped W.S.	Muslim	Semi	
1	2	3	4	5	6	7	

9609/36/64286 P.W.D.

W.Br.

Resubmitted

2. The information required by the Secretary to not is not readily available in the office . The same may be obtained from the S.Es. concerned as per draft put up.

Id/- Id/-

Information regarding residences of Government officers.

Serial No.	District .	Headquarters of District.	Amenities available in residences of District Officers (e.g.Collector, District Judge, Executive Engineer , District Superintendent. of Police.			Remarks.
			Electric.Lights..	Piped water Supply..	Modern sanitation.	
	2	3	4	5	6	7

Letter.

No. 9609/36 W. Public Works Department,
Bombay Castle (Bombay No. 1)
13th December 1949..

To

The Superintending Engineers of Circles (except Superintending Engineer, Karnatak Irrigation Circle, Superintending Engineer, Koyna Irrigation Circle and Superintending Engineer, Village Water Supply and Village Schools).

Subject :- Residence of Government Officers.

.....

Please supply information as required in the accompanying statement in connection with residences of Government officers at District Head Quarters as soon as possible..

By order of the Governor of Bombay,

Sd/-
N. C.. Patel.
for Deputy Secretary to the Government
of Bombay Public Works Department.

D.A.. Form.

Copy to the Executive Engineers of Divisions except those under the Superintending Engineers, Karnatak Irr-igation Circle , Koyna Irrigation Circle, and Village Water supply and Village Schools.).

Statement showing information regarding residences of District officers

SOUTHERN CIRCLE

S. No.	District	Head Quarters of District.	Amenities available in residences of District Officers (i.e. Collector, District Judge, Executive Engineer, District Superintendent of Police)			Remarks
			Electric lights	Piped water supply	Modern sanitation	
1	2	3	4			7
	BELGAUM					
1	Collector of Belgaum	Belgaum				
2	District Judge, Belgaum	"			Latrine system	
3	Civil Surgeon, Belgaum	"				
4	Executive Engineer Belgaum Division	"				C.No. 1: Bungalow on lease.
5	District Superintendent of Police.	"				C.No.5: Private Bungalow not maintained by the P.W.D.
	DHARWAR.					
6	Collector of Dharwar	Dharwar		Just in the compound		
7	District Judge, Dharwar	"	Yes	Yes. by a pump fixed to the well	Modern sanitation wanting	
8	Executive Engineer Dharwar Divn.	"		Yes, from College well		

9	District Superintendent of Police	Dharwar	-do-	Yes. Has engaged a Bhisti to draw water from the Police Pumping well.	
10	Civil Surgeon,	Dharwar	-do-	Yes.	The Civil Surgeon is at present staying temporarily in Assistant Engineer's quarters subject to condition to vacate it as & when required by P.W.D.
	KANARA				
11	Collector of Kanara		Karwar		
12	District Judge of Kanara		"		
13	Executive Engineer Kanara Division		"	No	No
14	Dist: Superintendent of Police, Kanara		"		
15	Civil Surgeon,	Kanara	"		Stays in a hired building.

BIJAPUR

16	Collector of Bijapur	Bijapur	yes	yes	Nil
17	Ex.Engineer Bijapur Divn.	"			
18	Dist: Judge Bijapur	"			
19	District Superintendent of Police, Bijapur	"			
20	Civil Surgeon, Bijapur	"			

No. DM-13.

Public Works Department,
BELGAUM: 2- March 1950.

Forwarded with compliments to the Secretary to Government, Public Works Department, Bombay, with reference to Government letter No.9609/36-W dated the 13th December 1949.

S S Dhekne 21-

Superintending Engineer, S.C.

CDT.

CKB 7/3

Acc. No. 96094.36

Barcode No. 18325

9609/36/39639

Public Works Department.

Wr. Br..

In para 397 of its reports, the Administrative Enquiry Committee had recommended certain amenities such as pipe water supply, provision of modern sanitation with a septic tank, if there is no drainage system and also to provide a standard scale of furniture to Government Bungalows in the Dists.. from the reports giving total cost involved in providing each of the amenities mentioned above as recd.. from the local P.W.D.Officers, it was noticed, that the total expenditure that will have to be incurred in providing the above amenities in Government residences will be Rs. 25.5 lakhs approxly.
It was later decided by Government that the recommendations contained in Para.. 387 of the A.E.C.'s report should not be accepted.

2. As directed by the Secy., the S.Es.. of circles were requested to give the list of Govt. residences at Headquarters of Distts.. showing against each whether there was any provision of electricity, piped water supply and modern sanitation. The information has been recd. from all the local officers and has been consolidated in the statement from as a t pp. 221-230 ante.

3. The list does not contain residences of Government officers located in Bombay proper.

through ABI D.E.(R. & B) I & II.

Id/-

Seen; the no. of bungalows having modern sanitation, proposed water supply & etc. has increased in the last few years.

Id/-